

AUDIT REPORT ON THE ACCOUNTS OF DISTRICT GOVERNMENT DIR LOWER AUDIT YEAR 2012-13

AUDITOR GENERAL OF PAKISTAN

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ABBREVIATIONS AND ACRONYMS

| AP | Advance Para | | |
|-----------|--|--|--|
| BTR | Black Topping of Road | | |
| CPWA Code | Central Public Works Account Code | | |
| CPWD Code | Central Public Works Department Code | | |
| CSR | Composite Schedule of Rate | | |
| CTR | Central Treasury Rules | | |
| DAC | Departmental Accounts Committee | | |
| DCO | District Coordination Officer | | |
| DDC | District Development Committee | | |
| DG | Director General | | |
| DSM | District Support Manager | | |
| EDO | Executive District Officer | | |
| E&SE | Elementary and Secondary Education | | |
| ESR | Education Sector Reform | | |
| F&P | Finance and Planning | | |
| GFR | General Financial Rules | | |
| GI | Galvanized Iron | | |
| IPSAS | International Public Sector Accounting Standards | | |
| LG & RDD | Local Government and Rural Development | | |
| | Department | | |
| OPD | Out door Patient Department | | |
| PAC | Public Accounts Committee | | |
| PAO | Principal Accounting Officer | | |
| PC-I | Planning Commission Proforma-I | | |
| PPHI | People's Primary Health Care Initiative | | |
| RDA | Regional Directorate of Audit | | |
| RHC | Rural Health Center | | |
| SRO | Statutory Regulatory Order | | |
| THQ | Tehsil Headquarter | | |
| W&S | Works and Services | | |

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Preface

Articles 169 &170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Sections-8 and 12 of the Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 and Section-115 of the Khyber Pakhtunkhwa Local Government Ordinance, 2001 (as amended) require the Auditor General of Pakistan to conduct audit of the receipts and expenditure of District Fund and Public Account of District Government.

The report is based on audit of the accounts of various offices of District Government, Dir Lower for the financial year 2011-12. The Director General of Audit, District Governments, Khyber Pakhtunkhwa conducted audit during 2012-13 on test check basis with a view to reporting significant findings to the relevant stakeholders.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

Most of the observations included in this Report have been finalized in the light of written responses of the Departments and discussion in the DAC meetings.

The Audit Report is submitted to the Governor of Khyber Pakhtunkhwa in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 115 of Khyber Pakhtunkhwa Local Government Ordinance, 2001 (as amended), for transmission to the appropriate legislative forum.

Islamabad Dated:

(Muhammad Akhtar Buland Rana) Auditor General of Pakistan

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EXECUTIVE SUMMARY

The Director General District Governments Audit, Khyber Pakhtunkhwa carries out the audit of 25 District Governments. Regional Directorate of Audit (RDA), Swat, on behalf of the DG District Governments Audit, Khyber Pakhtunkhwa carries out the audit of five District Governments namely Swat, Chitral, Dir Upper, Dir Lower and Shangla, respectively. This Regional Directorate has a human resource of 12 officers and staff, a total of 3,636 man days. The annual budget amounted to Rs5.598 million. The office is mandated to conduct regularity (financial attest audit and compliance with authority audit) and performance audit of programmes/ projects.

District Government, Dir Lower conducts its operations under Khyber Pakhtunkhwa Local Government Ordinance, 2001 (as amended). It comprises one Principal Accounting Officer (PAO) covering seven groups of offices i.e. Finance & Planning, Revenue, Works & Services, Education, Health, Community Development and Agriculture. Financial provisions of the Ordinance describe the Government as District Local Fund and Public Account for which Annual Budget Statement is authorized by the District Nazim/Administrator in the form of budgetary grants.

Administratively, District Dir Lower is subdivided into two Tehsils namely, Timargara and Samarbagh. District Administration comprises of Zilla Nazim/District Administrator and District Coordination Officer.

a. Audit Objectives

Audit was conducted to ensure that:

- 1. Moneys shown as expenditure in the accounts were authorized for the purpose for which they were spent.
- 2. Expenditure incurred was in conformity with the law, rules and regulations framed to regulate the procedure for expending the public money.

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- 3. Every item of expenditure was incurred with the approval of the competent authority in the Government for expending the public money.
- 4. Public money was not wasted.
- 5. The assessment, collection and allocation of revenue were done in accordance with the law and there was no leakage of revenue which legally should come to Government.

b. Audit Methodology

Audit was carried out against the standards of financial governance provided under various provisions of the Khyber Pakhtunkhwa LGO,2001 (as amended), GFR Vol-I, II, Delegation of Financial Powers and other relevant overriding laws, which govern the propriety of utilization of the financial resources of the District Government in accordance with the regularity framework provided by the relevant laws.

The selection of the audit formations i.e. DDOs was made keeping in view the significance and risk assessment, samples were selected after prioritizing risk areas by determining significance and risk associated with identified key controls. Sample size selected in the audited formations ranged between 15% to 30%.

c. Expenditure audited

Total expenditure of the District Government Dir Lower for the financial year 2011-12, was Rs3,549.097 million covering one PAO and 124 formations. Out of this RDA, Swat audited an expenditure of Rs625.053 million which, in terms of percentage, is 17.61 % of auditable expenditure. Five formations were planned in Audit Plan and 100% achievement against the planned activities was made.

d. Receipts audited

The receipts of District Dir Lower for the financial year 2011-12, were Rs18.793 million. Out of this, RDA Peshawar audited receipts of Rs15.660 million which, in terms of percentage, is 83.32 % of auditable receipts.

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e. Recoveries at the instance of audit

Recovery of Rs120.319 million was pointed out during the audit. However recovery of Rs0.882 million was effected till the finalization of this report. Out of the total recoveries, Rs120.319 million was not in the notice of the executive before audit.

f. Desk Audit

The audit year 2012-13 witnessed intensive application of desk audit techniques in RDA. This was facilitated through internet and review of permanent files which helped auditors in understanding the systems, procedures, environment, and the audited entity before starting field activity. Desk Audit greatly facilitated the identification of high risk areas for substantive testing in the field.

g. Changes in Rules, Practices and Systems

On pointation of audit, the management of the District Government agreed to conduct physical verification of the government assets. The management also agreed to deposit various government dues into government treasury. Audit stressed upon reconciliation of receipts and expenditure with the respective accounts office to which they agreed.

h. Key audit findings of the report;

- i. Non production of record of Rs70.103 million was noted in one case.¹
- ii. Irregularity/ non compliance of Rs196.088 million was noted in six cases.²
- iii. Internal control weaknesses of Rs5.068 million was noted in two cases.³

¹ Para 1.2.1.1 ² Para 1.2.2.1 to 1.2.2.6 ³ Para 1.2.3.1 & 1.2.3.2 Minor irregularities/weaknesses pointed out during the audit are being pursued separately with the authorities concerned, as detailed at Annex-A.

Recommendations

- i. Disciplinary actions needs to be taken to stop the practice of violation of the rules and regulations in spending the public money.
- ii. Strenuous efforts need to be made by the departments to recover long outstanding dues on account of water charges.
- iii. All sectors of District Government need to strengthen internal controls i.e. financial, managerial, operational, administrative and accounting controls etc to ensure that reported lapses are preempted and fair value for money is obtained from public spending.
- iv. Deduction of taxes on supplies and contracts needs to be ensured.
- v. Inquiries need to be held to fix responsibility for losses, irregular payments and wasteful expenditure.
- vi. Decisions taken in DAC meetings need to be implemented.

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SUMMARY TABLES & CHARTS

Table 1 Audit Work Statistics

(Rs in million)

| S.No | | No. | Budget |
|------|--|-----|-----------|
| | Description | | |
| 1 | Total Entities (PAO) in Audit Jurisdiction | 01 | 3,567.890 |
| 2 | Total formations in audit jurisdiction | 124 | 3,567.890 |
| 3 | Total Entities (PAO) Audited | 01 | 3,567.890 |
| 4 | Total formations Audited | 05 | 640.713 |
| 5 | Audit & Inspection Reports | 05 | 640.713 |
| 6 | Special Audit Reports | - | - |
| 7 | Performance Audit Reports | - | - |
| 8 | Other Reports | - | - |

Table 2: Audit observation Classified by Categories

(Rs in million)

| S.No. | Description | Amount Placed under Audit Observation |
|-------|---|--|
| 1. | Unsound asset management | - |
| 2. | Weak financial management | 196.088 |
| 3. | Weak Internal controls relating to financial management | 5.068 |
| 4. | Others | 70.103 |
| | Total | 271.259 |

Table 3 Outcome Statistics

(Rs in million)

| - | | | | | | | , |
|------|---|--|----------------|----------|---------|--------------------------|--------------------|
| S.No | Description | Expenditure on Acquiring Physical Assets (Procurement) | Civil Works | Receipts | Others | Total Current year | Total last year |
| 1. | Outlays Audited | 3.993 | 206.416 | 18.793 | 414.644 | 640.713 | 508.828 |
| 2. | Amount Placed under Audit Observation /Irregularities of Audit | - | 198.205 | 2.951 | 70.103 | 271.259 | 127.412 |
| 3. | Recoveries Pointed Out at the instance of Audit | - | 117.368 | - | 2.925 | 120.319 | 110.245 |
| 4. | Recoveries Accepted /Established at the instance of Audit | - | 99.373 | - | - | 99.373 | 0.514 |
| 5. | Recoveries Realized at the instance of Audit | - | - | _ | 0.882 | 0.882 | 0.251 |

| Table 4: Tab | able of | Irregularities | pointed | out |
|--|---------|----------------|---------|-----|
|--|---------|----------------|---------|-----|

(Rs in million)

| | Pointe of an observe of the second se | (|
|-------|--|--|
| S.No. | Description | Amount Placed under Audit Observation |
| 1. | Violation of Rules and regulations, principle of propriety and probity in public operation | 96.715 |
| 2. | Report cases of fraud, embezzlement, thefts and misuse of public resources. | - |
| 3. | Accounting Errors (accounting policy departure from NAM ¹ , misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the financial statements. | - |
| 4. | Quantification of weakness of internal control systems. | 5.068 |
| 5. | Recoveries and overpayment, representing cases of establishment overpayment or misappropriations of public monies | 99.373 |
| 6. | Non-production of record | 70.103 |
| 7. | Others, including cases of accidents, negligence etc. | - |
| | Total | 271.259 |

¹ The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan which are IPSAS (Cash).

CHAPTER 1

1.1 District Government Dir Lower

1.1.1 Introduction

Activities of District Government are managed through offices of District Coordination Officer and Executive District Officers under Khyber Pakhtunkhwa Local Government Ordinance 2001 (LGO 2001). District Offices are headed by Executive District Officer (EDO). The EDO by means of a standing order distributes the work among the officers, branches, and/or sections of each district office. Following is the list of offices which manage the activities of District Government.

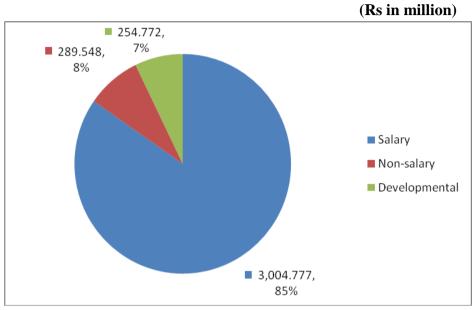
- 1. District Coordination Officer (DCO)
- 2. Executive District Officer (Agriculture)
- 3. Executive District Officer (Community Development)
- 4. Executive District Officer (Education)
- 5. Executive District Officer (Finance and Planning)
- 6. Executive District Officer (Health)
- 7. Executive District Officer (Revenue)
- 8. Executive District Officer (Works and Services)

Under Section 29 (k) of the Khyber Pakhtunkhwa LGO 2001, Executive District Officer (EDO) act as Departmental Accounting Officer for his respective group of offices and be responsible to the District Accounts Committee of the Zilla Council. All departments formed functions / activities under provisions of LGO, 2001 and Khyber Pakhtunkhwa District Government Rules of Business, 2001.

1.1.2 Brief comments on Budget and Expenditure 2011-12 (Variance analysis)

| | | (R | s in million) |
|---------------|-----------|-------------|---------------|
| 2011-12 | Budget | Expenditure | Saving/Excess |
| Salary | 3,183.701 | 3,004.777 | -178.924 |
| Non-salary | 349.459 | 289.548 | -59.911 |
| Developmental | 279.526 | 254.772 | -24.754 |
| Total | 3,812.686 | 3,549.097 | -263.589 |

A budget of Rs3,812.686 million was allocated, against which an expenditure of Rs3,549.097 million was incurred by the District Government, Dir Lower with a saving of Rs263.589 million during 2011-12.



EXPENDITURE 2011-12

Detail is given at Annex-B

1.1.3 Comments on the status of compliance with ZAC / PAC Directives

The audit reports pertaining to following years have been submitted to the Governor of Khyber Pakhtunkhwa. Details of PAC/ZAC meetings are given below:

| S # | Audit Year | PAC/ZAC meeting convened | |
|-----|------------|--------------------------|--|
| | | /Not convened | |
| 1. | 2002-03 | ZAC convened | |
| 2. | 2003-04 | Not convened | |
| 3 | 2004-05 | Not convened | |
| 4. | 2005-06 | Not convened | |
| 5. | 2006-07 | Not convened | |
| 6. | 2007-08 | Not convened | |
| 7. | 2008-09 | Not convened | |
| 8. | 2009-10 | Not convened | |
| 9. | 2010-11 | Not convened | |
| 10. | 2011-12 | Not convened | |

1.2 AUDIT PARAS

1.2.1 Non Production of Record

1.2.1.1 Non-Production of Record - Rs71.103 million

According to Section 14(1-b) & (3) of the Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 the Auditor General has the authority to require any accounts, books, papers and other documents which deal with, or form, the basis of or otherwise relevant to transactions to which his duties in respect of audit extend hence any person or authority hindering the auditorial functions of the Auditor General of Pakistan regarding inspection of accounts shall be subject to disciplinary action under relevant Efficiency and Discipline Rules, applicable to such person.

Executive District Officer Health Dir Lower incurred an expenditure of Rs71,103,108 on purchase of machinery and equipments for various Hospitals during 2011-12. Relevant record i.e. bidding documents was not produced to Audit.

| S.No | Particular | Total Amount (Rs) |
|------|--------------|-------------------|
| 1 | THQ Chakdara | 42,865,997 |
| 2 | RHC Asbar | 4,038,179 |
| 3 | RHC Mayar | 12,099,466 |
| 4 | RHC Munda | 12,099,466 |
| | Total | 71,103,108 |

Audit observed that non production of auditable record occurred due to weak internal controls, which resulted in non authentication of expenditure.

When reported in July 2012, Management stated that the Director General Health would be requested to provide record for audit. No record was produced till finalization of this Report.

In DAC meeting held on 13.12.2012, it was directed that Para referred PAC as no record was produced during DAC.

Audit recommends fixing responsibility on person(s) at fault.

AP 2 (2011-12)

1.2.2 Irregularity/ Non compliance

1.2.2.1 Non recovery of water charges -Rs92.977 million

Para 7 of GFR Vol-I provides that Government receipts should be properly assessed, realized and credited into Government treasury.

Executive Engineer Public Health Engineering Division, Dir Lower did not recover Government dues amounting to Rs92,976,695 on account of water charges during 2011-12. Detail is as under:

| S.No | No of Connections | Arrears(Rs) |
|------------------------|-------------------|-------------|
| Sub Division Samarbagh | 3460 | 21,741,780 |
| Sub Division Timergara | 13925 | 71,234,915 |
| Total | | 92,976,695 |

Audit observed that non recovery of water charges occurred due to weak financial controls and non compliance of rules, which resulted in loss to Government.

When pointed out in July 2012, Management stated that detail reply would be submitted after verification of record. Neither reply was furnished nor recovery made till finalization of this Report.

Request for the convening of DAC meeting was made in September 2012. DAC meeting was not convened till finalization of this Report.

Audit recommends recovery of the Government dues and fixing responsibility on person(s) at fault.

AP 2 (2011-12) A/C-I

1.2.2.2 Loss due to non- operational water supply schemes -Rs74.06 million

According to Para 23 of GFR Volume-I, every controlling officer will be personally responsible for the loss sustained by Government through negligence or fraud on his part or on the part of his subordinate.

Executive Engineer Public Health Engineering Division, Dir Lower spent Rs63,227,000 on water supply schemes and paid Rs10,833,000 to PESCO for provision of electric connection to 18 water supply schemes. The scheme were closed/non functional since their completion date. No water connections were given to the community. Due to non functional status of the schemes not only the community is being deprived of the drinking water facilities but also valuable Machinery has been made vulnerable to loss. Moreover the Government is sustaining loss due to non receipts of water charges besides huge funds have been blocked. Detail at Annex-C

Audit observed that water supply schemes were non functional due weak internal controls, which resulted in loss to Government.

When reported in July 2012, Management stated that detail reply would be submitted after verification of record. Reply was not satisfactory as WS Schemes completed at huge costs were non functional.

Request for the convening of DAC meeting was made in September 2012. DAC meeting was not convened till finalization of this Report.

Audit recommends investigation and fixing responsibility on person(s) at fault.

AP 8 & 7 (2011-12) A/C-I

1.2.2.3 Non credit of lapsed deposit into government revenue -Rs17.995 million

According to Para 399(iii) of CPWA Code balances unclaimed for more than three complete accounting years should be credited to government as lapsed deposits.

Executive Engineer C&W Division Dir Lower did not credit Rs17,995,000 unclaimed balances lying in deposit-II for more than three accounting years as lapsed deposit to government receipts during 2011-12. Detail at Annex-D.

Audit observed that non-crediting of lapsed deposits occurred due to weak financial controls, which resulted in loss to government.

When reported in November 2012, Management stated that the unclaimed security after verification of record would be credited to Government receipts. No progress was intimated till finalization of this Report.

Request for the convening of DAC meeting was made in November 2012. DAC meeting was not convened till finalization of this Report.

Audit recommends fixing responsibility on person(s) at fault and credit of lapsed deposits to government revenue.

AP 15 (2011-12) A/C-1

1.2.2.4 Non-deposit of Government revenue -Rs7.217 million

According to Rule 5 of GFR Vol-I money received as dues of government should be credited into Government account.

Executive Engineer C&W Division Dir Lower realized an amount of Rs7,217,058 as Government revenue during 2011-12. The amount was unauthorizedly retained in Deposit-V and did not deposit in government treasury.

Audit observed that non deposit of receipts into Government treasury occurred due to weak internal controls and non compliance of rules, which resulted in loss to Government.

When reported in November 2012, Management stated that the amount would be credited into Government treasury. No progress was intimated till finalization of this Report.

Request for the convening of DAC meeting was made in November 2012. DAC meeting was not convened till finalization of this Report.

Audit recommends crediting of the amount into Government treasury and fixing responsibility on person(s) at fault.

AP 14 (2011-12) A/C-I

1.2.2.5 Non Deduction of income tax -Rs2.951 million

According to section 153 (1) of the income tax ordinance, 2001, every prescribed person making a payment in full or part including a payment by way of advance to a resident person or permanent establishment in Pakistan of a non resident person shall at the time of making payment deduct tax from the gross amount payable at the rate specified in Division–III of the first schedule @ 3.50% in case of National Tax Number holding suppliers.

EDO (Health) Dir Lower paid Rs86,967,694 on account of purchase of medicine, machinery and equipments to various suppliers. Income Tax @ 3.5% was not deducted from the suppliers as per detail below.

| Item | Amount (Rs) | Income tax (Rs) |
|--------------------------------------|-------------|-----------------|
| purchase of Medicines | 15,988,584 | 462,681 |
| purchase of Machinery and Equipments | 71,103,108 | 2,488,597 |
| Total | 87,091,692 | 2,951,278 |

Audit observed that non deduction of income tax occurred due to non compliance with fiscal regulations, which resulted in loss to government.

When reported in July 2012, Management stated that all firms making supplies of medicines and equipments to flood affected districts in Khyber Pakhtunkhwa had been exempted from Income Tax during 2010-11 vide Government of Khyber Pakhtunkhwa Notification No.4(4) 279/2010/11096 dated 20-10-2010 and that the exemption had also been extended for the year 2011-12. Reply was not valid as no documentary proofs were shown to audit.

In the DAC meeting held on 13-12-2012, directed to produce Exemption Certificate/s applicable during the year 2011-12 within 30 days otherwise Income Tax amount has to be recovered. No progress was reported till finalization of this Report.

Audit recommends fixing responsibility on person(s) at fault and recovery under intimation to Audit.

AP 1 (2011-12)

1.2.2.6 Loss to Government -Rs1.709 million

According to Clause 2 of the Contract Agreement requires that penalty of 1% per day and up to maximum of 10% of the tender cost may be imposed for delay in completion of work.

According to FD Notification No. BO.I/FD/1-7/2008-09/CSR dated 30.3.2009 the competent authority is pleased to approve the Composite Schedule Rates-2009 (Quarter-I). All the works Department shall follow the CSR 2009 and Para (b) The PC-I of the schemes which have been approved on CSR-2008 and tenders approved. The de-escalation clause be applied to rationalize the cost of the schemes.

Executive Engineer C&W Division Dir Lower awarded the scheme "Construction of BTR Dhopa Sinzoo" to a Government contractor. The work was started on 05/02/2009 with completion period of 18 months i-e 03/08/2010. The work was delayed up to 6/2012 about 20 months. Penalty @10% amounting to Rs946,000 was not recovered instead a sum of Rs763,972 was paid as escalation cost in violation of the Finance Department notification referred above.

Audit observed that non recovery of penalty and payment of escalation occurred due to weak internal controls, which resulted in loss to Government.

When reported in November 2012, Management stated that detail reply would be furnished after verification of record. No reply was furnished till finalization of this Report.

Request for the convening of DAC meeting was made in November 2012. DAC meeting was not convened till finalization of this Report.

Audit recommends fixing responsibility on person(s) at fault and recovery under intimation to Audit.

AP 24 (2011-12) A/C-I

1.2.3 Internal Control Weaknesses

1.2.3.1 Non imposition of penalty for late completion –Rs3.936 million

Clause 2 of the Contract Agreement requires that penalty of 1% per day and up to maximum of 10% of the tender cost may be imposed for delay in completion of work.

Executive Engineer C&W Division Dir lower incurred expenditure of Rs39,360,000 on the following works during 2011-12. The works were not completed in stipulated period. The local office was required to impose penalty @ 10% amounting to Rs3,936,000 for late completion, besides ensuring completion of the work.

| S. No | Name of Work | name of contractor | Estimated Cost (Rs) | date of commenc ement | date of completion | 10% penalty (Rs) |
|----------|--|----------------------------|------------------------|-----------------------------|-----------------------|------------------------|
| 1 | Improv of B.T Road Dapoor Balo Khan Wazir Gul Koroona | Muhamma d Zamin Khan | 7,378,000 | 4.02.2009 | 2/8/2010 | 737,800 |
| 2 | Const of BT Road Gadala Malakand | Rabat Const | 9,447,000 | 15.9.2009 | 14.02.2011 | 944,700 |
| 3 | Const of BT Road Pato Noora Khail | Zain u Abidin | 8,917,000 | 3.2.2009 | 2.8.2010 | 891,700 |
| 4 | GGPS Babagam | Mian Gul Jan | 7,660,000 | 30.7.2010 | 29.7.2011 | 766,000 |
| 5 | Const of BT Road Gadala Malakand | Nadeem Khan | 5,958,000 | 19.9.2009 | 18.02.2011 | 595,800 |
| | Total | | 39,360,000 | | | 3,936,000 |

Audit observed that delay in completion of works and non imposition of penalty occurred due to weak internal controls, which resulted into loss to government.

When reported in November 2012, Management stated that detailed reply would be furnished after scrutiny of record. No reply was furnished till finalization of this Report. Request for the convening of DAC meeting was made in November 2012. DAC meeting was not convened till finalization of this Report.

Audit recommends fixing responsibility on person(s) at fault and recovery under intimation to Audit.

AP 20 (2011-12) A/C-1

1.2.3.2 Unjustified expenditure on Water Supply Schemes -Rs1.132 million

According to Para 10 of GFR Vol-I, every public officer is expected to exercise the same vigilance in respect of expenditure incurred from public money as a person of ordinary prudence would exercise in respect of expenditure of his own money

Executive Engineer C&W Division Dir Lower incurred expenditure of Rs1,131,773 on electricity charges and repair/maintenance of water supply schemes during 2011-12. Audit holds that:

- 1. Electricity charges of Rs1,051,773 of Balambat colony in one year were absolutely unjustified whereas receipt there from was zero in the same year.
- 2. Repair & maintenance of Rs80,000 on water supply schemes, without receiving water charges, was unjustified.

Furthermore, no record was maintained by the local office of water users. Therefore, retention of water supply schemes with the C&W Department, payment of electric charges and bearing repair costs by this Department in the presence of a separate Water Supply & Sanitation Department is unjustified. Detail is given below:

| S.No | Particular | Amount (Rs) |
|------|---------------------|-------------|
| 1 | Electricity charges | 1,051,773 |
| 2 | Maintenance charges | 40,000 |
| 3 | Do | 40,000 |
| | Total | 1,131,773 |

Audit observed that non maintenance of record occurred due to non compliance with rules, which resulted in loss to Government.

When reported in November 2012, Management stated that the record of electricity bills would be shown to audit for verification where as proper authorization for repair & maintenance of tube wells of Rs80,000 has been given by EDO F&P.

In DAC meeting held on 13-12-2012, DAC did not agree to the contention of department and directed that a mechanism may be evolved in consultation with District Administration and District Finance under which different beneficiaries i.e. offices and residences share their respective portion of electricity and repair/maintenance related expenses. No progress was intimated till finalization of the Report.

Audit recommends fixing responsibility on person(s) at fault and implementation of DAC decision under intimation to Audit.

AP 37 (2011-12)

ANNEXURE

Annex-A

Detail of MFDAC Paras

(Rs in million)

| | | | (Rs in million) | | |
|----------|-------------|----------|---|--------------------------------|--------------|
| S. No | Departments | AP No | Gist of Paras | Nature of Audit Observation | Amount |
| 1 | Health | 4 | Non Deposit of Ambulance charges | Misappropriation | 138,000 |
| 2 | | | Non credit of Auction money into Government | Violation of | , |
| | | 5 | treasury | rules | 150,000 |
| 3 | | 7 | Misappropriation | Misappropriation | 176,000 |
| 4 | | , | | Violation of | 170,000 |
| | | 8 | Non Supply of Machinery and Equipments | rules | 69,294,000 |
| 5 | | | | Violation of | .,_, ., |
| - | | 10 | Non Deduction of income tax | rules | 106,000 |
| 6 | | | | Violation of | , |
| | | 11 | Non imposition of Penalty | rules | 124,000 |
| 7 | | | | Violation of | |
| | | 14 | Recovery of Rs 574,893 to payment of Sales Tax | rules | 574,000 |
| 8 | | | | Violation of | |
| | | 15 | Unverified deposit of sales Tax amounting to | rules | 1,124,000 |
| 9 | | | | Violation of | |
| | PHE | 27 | Misclassification on account of Electricity charges | rules | 57,000 |
| 10 | | | | Violation of | |
| | | 28 | Irregular expenditure on account of AOM&R | rules | 7,467,000 |
| 11 | | | Loss due unauthorized allotment of Government | Violation of | - |
| | DCO | 29 | Quarters | rules | 0 |
| 12 | | 21 | | Violation of | 1 < 0.00 |
| 12 | | 31 | Irregular and un-authorized grant of Honoraria | rules | 16,000 |
| 13 | C&W | 38 | Overpayment due to allowing higher rate | | 287,000 |
| 14 | | | | Violation of | |
| | | 40 | Non deposit of Government Revenue | rules | 167,000 |
| 15 | | | Non realization of rent of lease land from petrol | Violation of | |
| | | 41 | pumps | rules | 336,000 |
| 16 | DUE | | | Violation of | 102 0 17 000 |
| 17 | PHE | 1 | Unauthorized payment without T.S | rules | 103,947,000 |
| 17 | | 2 | Non credit of lapsed deposit into government | Violation of | 2 15 (000 |
| 10 | | 3 | revenue | rules | 2,156,000 |
| 18 | | 4 | Non-deposit of Government revenue | | 91,000 |
| 19 | | | Loss to Government due to award of work at higher | Overpayment | |
| | | 6 | rates | | 141,000 |
| 20 | | | | Violation of | |
| | | 9 | Where about of old replaced materials | rules | 0 |
| 21 | | | Violation of | | |
| | | 10 | Non deduction of sales tax | rules | 130,000 |
| 22 | | | | Violation of | |
| | | 11 | Non Deduction of Testing charges | rules | 407,000 |

| 23 | | | | Violation of |] [|
|----|-----|-----|--|--------------------|-------------|
| | C&W | 12 | Irregular payments without technical sanction | rules | 668,450,000 |
| 24 | | 16 | Overpayment due to allowing higher rate | Overpayment | 172,000 |
| 25 | | 17 | Overpayment due to non deduction of voids | Overpayment | 745,000 |
| 26 | | 18 | Overpayment due to allowing higher rate | Overpayment | 702,000 |
| 27 | | 19 | Loss to Government | Overpayment | 221,000 |
| 28 | | | | Violation of | |
| | | 20 | Recovery of penalty for late completion | rules | 3,936,000 |
| 29 | | 22 | Overpayment | Overpayment | 179,000 |
| 30 | | | Loss to Government due to not awarding work on | Violation of | |
| | | 23 | lowest rates | rules | 576,000 |
| 31 | | 25 | Overpayment & Non Imposition of penalty | Overpayment | 000.000 |
| | | 25 | amounting | XV: 1 .: C | 908,000 |
| 32 | | 26 | Less recovery of penalty | Violation of rules | 245,000 |
| 33 | | | | Overpayment | |
| | | 27 | Overpayment due to allowing higher rate | | 149,000 |
| 34 | | 28 | Overpayment due to allowing higher rate | Overpayment | 72,000 |
| 35 | | | | Violation of | |
| | | 29 | Non deposit of Government Revenue | rules | 137,000 |
| 36 | | 30 | Overpayment due to allowing higher rate | Overpayment | 178,000 |
| 37 | | 31 | Overpayment due to allowing higher rate | Overpayment | 85,000 |
| 38 | | | With drawl of funds in anticipation of work done | Violation of | |
| | | 32 | and Non deposit of Government Revenue | rules | 1,739,000 |
| 39 | | | | Violation of | |
| | | 34 | Loss due to non deduction of professional tax | rules | 440,000 |
| 40 | | ~ ~ | | Violation of | |
| | | 35 | Non Deduction of Voids etc Recovery | rules | 452,000 |
| 41 | | 36 | Overpayment due to non utilization of available material | Overpayment | 1,083,000 |
| 42 | | | Irregular payment out of deposit-II and Non | Violation of | , , - 0 0 |
| | | 37 | recovery of security | rules | 5,210,000 |
| 43 | | 38 | Overpayment due to allowing higher rate | Overpayment | 287,000 |

Annex-B

| S.No | Name of Office | Salary (Rs) | Non Salary (Rs) | Total(Rs) | % of Total Expenditure |
|------|----------------------------------|------------------|--------------------|---------------|---------------------------|
| 1 | District Coordination Officer | 42,028,352 | 54,411,284 | 96,439,636 | 2.72% |
| 2 | EDO (F&P) | 9,304,789 | 2,185,508 | 11,490,297 | 0.32% |
| 3 | EDO Education | 2,412,180,617 | 75,145,664 | 2,487,326,281 | 70.08% |
| 4 | EDO Works & Services | 110,609,427 | 60,039,697 | 170,649,124 | 4.81% |
| 5 | EDO Health | 317,443,810 | 67,748,318 | 385,192,128 | 10.85% |
| 6 | EDO Agriculture | 58,636,510 | 13,891,490 | 72,528,000 | 2.04% |
| 7 | EDO Social Welfare | 14,058,499 | 3,396,315 | 17,454,814 | 0.49% |
| 8 | DOR&E | 40,514,996 | 12,729,406 | 53,244,402 | 1.50% |
| | Total | 3,004,777,000 | 289,547,682 | 3,294,324,682 | |
| | | 84.66% | 8.16% | 92.82% | |
| | Total Development | ntal Expenditure | | 254,772,000 | 7.18% |
| | Total Exp | enditure | | 3,549,096,682 | 100% |

EDO wise Expenditure Summary District Dir Lower 2011-12

Annex-C

| S.No | Name of Scheme | Year of completion | Expenditure incurred by PHE (Rs in Million) | Payment made to WAPDA (Rs) |
|-------|-------------------------|-----------------------|---|----------------------------------|
| 1 | Kass Koto Zone-II | 21.10.1997 | Record not produced | 457,322 |
| 2 | Kumber Zone-II | 8.2.2005 | Record not produced | 238,276 |
| 3 | China Samarbagh | 6.12.2006 | 4.352 | 427,114 |
| 4 | Kotigram | 24-06-2004 | 3.24 | 2,462,004 |
| 5 | Bandgai | 05.03.2007 | Record not produced | 257,165 |
| 6 | Rabath Kotkai | 10.11.2007 | Record not produced | 378,340 |
| 7 | Mirgam Payeen | 05.06.2007 | Record not produced | 425,568 |
| 8 | Ghundo Bagat | 25.6.2008 | 5.625 | 372,461 |
| 9 | Chamartalai | 25.6.2008 | 1.203 | 626,500 |
| 10 | Rahim Abad | Do | Record not produced | 358,305 |
| 11 | Diyaroon-II | 24.6.2009 | Record not produced | 420,864 |
| 12 | Khall | 25.6.2010 | 9.562 | 580,969 |
| 13 | Anwar Abad Qazi Abad | 25.6.2010 | 8.385 | 477,076 |
| 14 | Kambat (Portion) | 25.6.2010 | 6.013 | 684,405 |
| 15 | Badin (portion) | 25.6.2010 | 9.302 | 776,914 |
| 16 | Taran Maiddan | 15.6.2011 | 6.471 | 631,166 |
| 17 | Munjai | Do | 9.074 | 498,842 |
| 18 | Katasar | 22.6.2011 | Record not produced | 760,400 |
| Total | | | 63.227 | 10.833 |
| | | | G. Total | 74.06 |

Detail of Closed schemes

Annex-D

| S. No | Item No. | Transaction date | opening balance (30.6.12) |
|-------|----------|------------------|------------------------------|
| 1 | 11/11 | 4/2003 | 79,675 |
| 2 | 16/16 | do | 198,157 |
| 3 | 17/17 | do | 273,200 |
| 4 | 22/28 | 5/2004 | 258,754 |
| 6 | 26/32 | do | 166,891 |
| 7 | 28/30 | do | 167,483 |
| 8 | 30/36 | do | 192,060 |
| 9 | 33/41 | 9/2004 | 39,555 |
| 10 | 45/48 | 1/2005 | 19,720 |
| 11 | 50/63 | 4/2005 | 82,489 |
| 12 | 54/70 | 6/2005 | 265,867 |
| 13 | 57/73 | 6/2005 | 74,323 |
| 14 | 63/83 | 9/2005 | 35,955 |
| 15 | 65/85 | 10/2005 | 70,749 |
| 16 | 71/91 | 10/2005 | 148,501 |
| 17 | 72/92 | 10/2005 | 265,685 |
| 18 | 74/94 | 10/2005 | 65,575 |
| 19 | 75/95 | 10/2005 | 165,299 |
| 20 | 76/96 | 10/2005 | 388,900 |
| 21 | 79/99 | 10/2005 | 11,364 |
| 22 | 83/103 | 10/2005 | 11,347 |
| 23 | 83a/104 | 10/2005 | 270,723 |
| 24 | 84/105 | 10/2005 | 126,451 |
| 25 | 89/112 | 11/2005 | 80,840 |
| 26 | 94/117 | 11/2005 | 33,120 |
| 27 | 95/119 | 11/2005 | 100,592 |
| 28 | 97/121 | 11/2005 | 122,366 |
| 29 | 103/127 | 1/2006 | 81,675 |
| 30 | 105/129 | 1/2006 | 300,313 |
| 31 | 106/130 | 1/2006 | 100,100 |
| 32 | 112/137 | 2/2006 | 116,697 |
| 33 | 114/139 | 2/2006 | 27,111 |
| 34 | 115/140 | 2/2006 | 107,421 |
| 35 | 116/141 | 2/2006 | 315,290 |
| 36 | 118/143 | 2/2006 | 111,439 |
| 37 | 120/145 | 2/2006 | 30,704 |
| 38 | 112/124 | 2/2006 | 446,056 |
| 39 | 113/125 | 2/2006 | 21,700 |
| 40 | 114/126 | 3/2006 | 246,889 |
| 41 | 118/131 | 4/2006 | 66,492 |
| 42 | 119/132 | 4/2006 | 166,459 |
| 43 | 120/133 | 4/2006 | 204,835 |

| 44 | 124/137 | 5/2006 | 3,020,387 |
|----|---------|---------|-----------|
| 45 | 142 | 5/2006 | 242,485 |
| 46 | 142A | 5/2006 | 63,748 |
| 47 | 144 | 5/2006 | 58,797 |
| 48 | 145 | 5/2006 | 63,210 |
| 49 | 137/152 | 5/2006 | 11,000 |
| 50 | 159 | 5/2006 | 39,941 |
| 51 | 160 | 5/2006 | 40,949 |
| 52 | 161 | 5/2006 | 10,860 |
| 53 | 171 | 5/2006 | 78,595 |
| 54 | 172 | 5/2006 | 18,168 |
| 55 | 177 | 6/2006 | 5,778 |
| 56 | 185 | 6/2006 | 26,056 |
| 57 | 188 | 6/2006 | 32,908 |
| 58 | 190 | 6/2006 | 76,420 |
| 59 | 191 | 6/2006 | 28,200 |
| 60 | 192 | 6/2006 | 38,989 |
| 61 | 195 | 6/2006 | 45,375 |
| 62 | 196 | 6/2006 | 25,409 |
| 63 | 197 | 9/2006 | 26,186 |
| 64 | 198 | do | 38,159 |
| 65 | 199 | do | 51,924 |
| 66 | 200 | do | 50,996 |
| 67 | 201 | do | 36,575 |
| 68 | 203 | 10/2006 | 24,000 |
| 69 | 204 | do | 142,843 |
| 70 | 205 | do | 48,958 |
| 71 | 206 | do | 4,505 |
| 72 | 207 | do | 41,073 |
| 73 | 209 | 12/2006 | 16,480 |
| 74 | 210 | 1/2007 | 10,998 |
| 75 | 211 | do | 3,340 |
| 76 | 212 | do | 385,023 |
| 77 | 213 | do | 297,411 |
| 78 | 214 | do | 295,051 |
| 79 | 215 | 2/2007 | 33,600 |
| 80 | 218 | 2/2007 | 37,142 |
| 81 | 220 | 2/2007 | 114,401 |
| 82 | 221 | 2/2007 | 28,750 |
| 83 | 222 | 2/2007 | 18,150 |
| 84 | 223 | 2/2007 | 26,242 |
| 85 | 226 | 3/2007 | 204,791 |
| 86 | 228 | 3/2007 | 144,339 |
| 87 | 230 | 3/2007 | 36,875 |
| 88 | 231 | 3/2007 | 229,495 |
| 89 | 232 | 3/2007 | 140,656 |
| 90 | 233 | 3/2007 | 111,130 |

| 17,995,422 | | Total | |
|--------------------------|---------|------------|------------|
| 15,050 | 007 | 326 | 148 |
| 51,850 | 007 | 320 | 147 |
| 55,367 | 007 | 319 | 146 |
| 28,202 | 007 | 317 | 145 |
| 363,157 | 007 | 298 | 133 |
| 314,573 | 007 | 297 | 132 |
| 136,768 | 007 | 296 | 131 |
| 145,702 | 007 | 295 | 130 |
| 201,530 | 007 | 292 | 129 |
| 68,245 | 007 | 292 | 128 |
| 266,313 | 007 | 286 | 125 |
| 106,999 | 007 | 285 | 124 |
| 129,147 | 007 | 281 283 | 123 |
| 129,147 | 007 | 280 | 122 |
| 43,378 | 007 | 280 | 121 |
| 71,129 43,578 | 007 | 278 | 120 |
| 43,410 | 007 | 275 278 | 119 120 |
| 452,671 | 007 | 274 | 118 |
| 129,917 | 007 | 272 | 117 |
| 16,395 | 007 | 269 | 116 |
| 65,401 | 007 | 268 | 115 |
| 111,136 | 007 | 267 | 114 |
| 32,726 | 007 | 266 | 113 |
| 65,580 | 007 | 265 | 112 |
| 50,855 | 007 | 264 | 111 |
| 67,458 | 007 | 263 | 110 |
| 309,738 | 007 | 260 | 109 |
| 59,699 | 007 | 256 | 108 |
| 8,400 | 007 | 255 | 107 |
| 16,400 | 007 | 253 | 105 |
| 63,623 | 007 | 250 | 104 |
| 47,476 | 007 | 249 | 103 |
| 197,184 103,399 | 007 | 248 249 | 102 103 |
| 125,101 | 007 | 247 | 101 |
| 63,637 | 007 | 246 | 100 |
| 58,493 | 007 | 245 | 99 |
| 55,662 | 007 | 244 | 98 |
| 50,608 | 007 | 242 | 97 |
| 58,378 | 007 | 239 | 96 |
| 15,084 | 007 | 238 | 95 |
| 7,365 | 007 | 237 | 94 |
| 7,815 | 007 | 236 | 93 |
| <u>963,376</u> 37,350 | | 235 | 92 |
| | 007 007 | | |